Voting in Participatory Budgeting



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Joint work with Ashish Goel's Crowdsourced Democracy Team

SC<u>a</u>LE 21x March 2024

Background: My Research



Engaging residents in policy decisions, using online technology

- Structured conversations for an open-ended consultation at scale
 - Video-chat Deliberation platform self-moderating small groups
 - stanforddeliberate.org
- Participatory budgeting
 - Voting in participatory budgeting elections (cities etc)
 - PBstanford.org
- City budgeting feedback
 - More bespoke approaches happy to discuss!
 - budget.pbstanford.org

Today

F

- Participatory Budgeting
 - Overview
 - Process
- Stanford Participatory Budgeting Platform
- Voting methods
 - Overview
 - Comparative research
- Other budget feedback processes
 - Clustering
- What else?

Stanford Crowdsourced Democracy Team

Democratic decision making

- Decaying trust in politics and politicians
- People want to be involved
 - Interest in local politics high?!
 - Beyond 'politics'
- Transparency
- Accountability





Stanford Crowdsourced Democracy Team



Management Science and Engineering, Prof. Ashish Goel

Improving societal decision making through online tools. Scaling up participatory decision making in a fair and efficient way.

Focus on complex decisions: budgets, deliberations, negotiations

Theory and practice: designing, analyzing, implementing and comparing group decision algorithms

Collaborate with governments and NGO's: provide tools

Complex decisions







Participatory Budgeting

Gelauff, Lodewijk, and Ashish Goel. "Rank, Pack, or Approve: Voting Methods in Participatory Budgeting", *Under review* (2024) <u>ArXiv:2401.12423</u>

Why PB?





Courtesy: David Lee

Fluid concept



So many definitions!

- First mention in late 1980s (e.g. Porto Alegre, Brazil)
- 11,000+ processes counted worldwide (PB World Atlas), 300+ in USA (PBP)
- Different definitions. In common: allocate budget across items (projects) with stakeholder participation.
- Often participation in both in development of projects and some voting phase

Process



DESIGN THE PROCESS

A steering committee that represents the community creates the rules and engagement plan.



BRAINSTORM **IDEAS**

Through meetings and online tools, residents share and discuss ideas for projects.

PROJECT



The government or and implements the winning ideas.



Residents vote on the proposals that most serve the community's needs.

DEVELOP PROPOSALS

Volunteer "budget delegates" develop the ideas into feasible proposals.

Image: Participatory Budgeting Project



BALLOT QUESTION NUMBER 2

How should the remaining portion of the 49th Ward menu money be allocated? You may vote for up to FOUR (4) projects from the seven (7) projects below (select no more than four).

ROJ	ECTS	COST
	1. Park Benches Replace seven old benches at Loyola, Touhy, Pottawattomie Parks and add a new bench at Sherwin beach.	\$40,000
	2. New Streetlights on Greenview adjacent to Kilmer Elementary and Sullivan High Schools Replace the old residential streetlights on the 6600 and 6700 blocks of Greenview, from Albion to Pratu, with new, brighter streetlights.	\$212,000
	3. Water Feature at Langdon Park Install a new water feature at this park at Albion and Ravenswood to allow for fun play and cooling off in the hot summer months.	\$150,000
	4. Jarvis Countdown Crosswalk Install a countdown crosswalk sign at the northeast corner of Clark and Jarvis to help pedestrians cross Jarvis safely.	\$20,000
	5. Zócało in Touhy Park (a "zocało" is the public square of a Mexican city or town) Build a public plaza/stage at ground level in Touhy Park for cultural expression and community engagement.	\$40,000
	6. Pratt Bike Lane Extension Provide striped bike lanes on Pratt from Clark to Ridge. This will allow for an uninterrupted bike lane on Pratt from Sheridan to Kedzie.	\$30,000
	7. Park Community Bulletin Boards Install two bulletin boards at Pottawattomie and Touhy Parks to provide information on local events.	\$14,000
	PB	
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A - City Roots Community Land Trust	G – The Esther Project
City Roots wants to purchase property to build the	The Esther Project seeks to provide women and their
community land trust in Rochester, which keeps land	children with transitional housing and support. This
permanently affordable to the public and gives	funding would allow the project to finish a house and
community members a voice in neighborhood	begin using it as space for women to live and thrivel
Total Budaet: \$50,000	Iotal Budget: \$25,375
	H – House of Mercy Next Steps Moving
B - Emergency Security Deposit Fund	Company
Funding for this project will be used to provide	The House of Mercy Next Step Properties Moving
emergency security deposit funding to families in need	Company Project seeks to provide furnishings and
of assistance, administered through the Rochester	moving services for individuals transitioning from
Continuum of Care.	would fund and staff a storage facility for furniture
Total Budget: \$50,000	donations, along with pick-up and delivery of those
	items.
	Total Budget: \$50,000
C – <u>Consumer Credit Counseling Services (CCCS</u>)	
CCCS is a local-nonprofit that has improved the financial	I – Rochester Community Facebook Page
increase our capacity to provide 400 more 1:1 financial	On any given day in Rochester, there are community
counseling sessions, enroll 25 low-income residents in	events that are fun, informative, and free. A Facebook
long-term financial coaching, and enroll 25 youth in our	page dedicated to promoting these events in Rocheste
financial education program.	will make it easier for people to find out about these
Total Budget: \$50,000	events. This Facebook page will increase attendance to there events and help build a serve of community in
	Rochester.
-	Total Budget: \$10,000
D – Feed People, Not Landfills: Flower City	I North Char Chines
Pickers Food Recovery	J = North Star Shines
The Flower City Pickers (FCP) Food Recovery Project will	the development of skills that include public speaking
formerly landfill-bound food to a network of 45+ food	and drama. It would increase ELA skills as well as the
pantries, homeless shelters, soup kitchens, and local	history of African Americans. The works of August
farms at no cost to the receiving agencies.	Wilson, Frederick Douglass and others will be used to
Total Budget: \$ 30,000	move this project. Total Budaet: \$15,000
	K c via c via c via
E – Rochester Youth Education Summit	K - Supporting Community Gardens & Orbai
A Summit for Rochester City School District students	Foodlink and Eat Smart New York seek funding to
with various speakers, workshops and panel discussions	support community-based and entrepreneurial urban
addressing many of the issues the youth in our city face	agriculture operations in Rochester. 6-10 existing
on a daily dasis: poverty, financial literacy, structural	operations will receive \$2,000-\$5,000 for materials &
he to EDUCATE. ENGAGE & INSPIRE our most important	equipment, structures, land acquisition or participant
gift - our children - toward personal and professional	support. Funded operations will also receive coaching,
success.	technical assistance and cooking & nutrition education
Total Budget: \$20,000	1000 bulget. 500,000
	L - Emergency Services Family Stabilization
F - RCSD School 16 Builds Community in the	Network (ESFSN)
19 th Ward	Funding for this project would go to a network of
Guest specialists and faculty help students to strengthen	agencies throughout Rochester and would be used to
character, learn, create, and perform. Students are	resolve the immediate needs of families for food,
celebrated in an Art and Music Festival	clothing, rent/mortgage assistance, transportation, etc
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M - EMANCIPATION

The EMANCIPATION Project is designed to free our community of trauma caused by Domestic Violence, Sexual Abuse, Poverty and Racism. Funding will allow ALL of the community to share their experiences and heal through radio, outreach, church sermons, small groups, workshops, whichever the community is comfortable in sharing and healing. Total Budaet: \$45,000

N - The Hangout Spot

"The Hangout Spot," a program of Marvelous Mind Academy, seeks to rectify all barriers to parents entering and staying in the workforce with an innovative childcare solution operable during B and C shifts. The Hangout Spot will be setup as a worker-owned coop and funding will allow The Hangout Spot to appropriately remodel a space and purchase quality play materials and child-safe furniture. Total Budget: \$50,000

O - 1st Mile Last Mile

Provide transportation (i.e. ride hailing or van pooling services) to assist those in need when public bus transportation is not enough Total Budget: \$50,000

P - House of Mercy Emergency Housing Fund

The House of Mercy Emergency Housing Fund Project seeks to provide immediate funding to prevent homelessness or keep people in housing. This project would provide funding and improve coordination of funds with needs. It will also fund creating and managing a tracking system to follow clients' progress and improve

allocation efficiencies Total Budget: \$50,000

clean up to generate social change, creative place-Total Budget: \$50,000

Funding would go to R Community Bikes to provide free bicycles for people to use to get to work or school. Total Budget: \$10,000

S - Growing Out of Poverty

Training, Deploying & Employing School Without Walls (SWW) Community Service Students to Support Community Gardening, Greening & Farm Projects Across the City of Rochester - Healthy Activity, Healthy Food & Healthy Neighborhoods Building a Workforce for a Green Future... Total Budget: \$31,650

T - Tiny House Project

The Tiny House Project seeks to provide very low income individuals, particularly veterans, with affordable permanent housing. This funding would build a prototype house to advance the creation of a Tiny House community in Rochester Total Budget: \$50,000

U - Concrete Rose Project

The Concrete Rose Project will connect high school students with career exploration, training, and employment opportunities, \$23,000 of our funding specifically allocated to pay young people for training and project based work. Furthermore, we will establish a social-emotional skill development program for young men of color ages 10-12 y/o for the purpose of assisting the participating youth to make a smooth transition from boyhood to manhood.

Total Budget: \$50,000

V - Homebuyer Prep /Credit Improvement

This project will provide free case management services, financial literacy courses, and credit building loans to people living in the city of Rochester that want to improve their credit and purchase a home. This project is a partnership with Visions Federal Credit Union and the Rochester Homeless Continuum of Care. Total Budget: \$50,000

VOTE HERE!

Please use this space to select your top 5 projects by

writing the project letters in the box below. The 1st box is

your 1st choice project.

Q - 146(ao)5

Lead by local Artist Shawn Dunwoody, 146(go)5 will use neighborhood engaged public mural art and community making beauty and positive attention to a historic area. of Rochester, the 14605 zip code, also known as CONEA.

R - Free Bicycles for Work or School

1st 2nd 3rd 4th

Stanford Crowdsourced Democracy Team

5th

Why digital/online

- Young voters!
- Richer information for voters (optional data, audiovisual)
- Ease of voting
- If online: Reach out to new audiences through advertising
- Analysis: faster counting!



Participatory Budgeting



Some interesting tidbits from the academic literature:

- Analysis from New York suggests that engaging traditionally underrepresented groups increases their likelihood of voting in elections
- Engagement in budget exercises has been shown to improve understanding of budgetary issues
- Turnout is often low, and recruiting a representative cohort is not straight forward.

Organizing PB?



Lots of great documentation at:

- PBP: https://participatorybudgeting.org
- People Powered: <u>https://peoplepowered.org</u>

Or catch me after, and I'll be happy to chat or connect!

- lodewijk@stanford.edu

Online tools



Multiple online tools are available to organize one component or another.

- Collect ideas
- Online synchronous meetings
- Asynchronous collaboration to improve projects
- Pre-selection
- Voting
- Evaluation

Elicitation & aggregation



Voting method components:

- Elicitation
- (Consideration)
- Aggregation

PB Stanford



- Since 2012
- Primarily digital, but allows paper ballot
- Currently used in multiple cities, incl.
 Seattle, Chicago, Cambridge MA, Vallejo
- Multiple voting methods
- Flexible visualization
- Interested to help cities with targeting campaigns

https://github.com/StanfordCDT/pb



PBstanford.org

Stanford Participatory Budgeting Platform

A platform for running online participatory budgeting elections

Read Overview

Overview

Stanford Participatory Budgeting Platform allows cities, municipalities, states and foundations and other organizations to run a participatory budgeting (PB) election in which people can vote on the budget. This project is made by the Stanford Crowdsourced

Stanford PB Platform

Settings determined by election organizer:

- Voting method: K-approval, K-ranking, knapsack, K-token
- Language
- Voter validation
- Voter registration
- Voting phases
- Available budget (B)
- Elicitation constraints (e.g. K)
- Project appearance
- Demographic survey

Optional: research ballot

	Vous avez seulement 4 / 5 projets.	Citquez sur l'image po		T	'n
	Passerelle d'observation du mascaret	diaporama		Cliquez sur l'image pour le	
	Bandes et surface spéciale pour le hockey-boule : Maison des jeunes de Dieppe	Children on the		diaporama	
	Un parc nature comme dans le bon vieux temps				
	Composteurs et barils de récupération d'eau de pluie	Vous avez sélectionn	é les proiet	s suivants. Changer leur	
	Achats d'ordinateurs pour la Bibliothèque publique de Dieppe	classement en faisar	nt glisser le	s icônes ‡1.	
	Brise du passé à la Place 1604	1 Skiez en Ville (\$17)	000		11
	Skiez en Ville	T ONCE OF THE (PT),	500)		•••
	Lakeburn Rocks – un mur d'escalade intérieur : Club garçons et filles de Dieppe	2 Brise du passé à la	Place 1604	(\$135,000)	ţţ
	Contrer l'isolement des ainés avec randonnées hebdomadaires	3 Installation de plag	e multifonct	ionnelle (\$120,000)	11
	Acoustique et son de l'Atrium du Centre des arts et de la culture	4 Cours de finances	personnelle	s (\$7,500)	11
	Parc de chiens sans laisse : Parc Rotary St-Anseime				
	Balançoire adaptée pour fauteuils roulants				
	LABO créatif de Dieppe à la bibliothèque publique de Dieppe		Soumettre n	non vote	
	Un patrimoine à découvrir: l'histoire de Dieppe racontée				
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From the perspective of the voter





Decisions to make



- Languages
- Authentication
- Ballot size
- How to access ballot
- Voting method
- Survey



Voting methods

Budget voting

Problem:

- Fixed budget
- Limited set of proposals
- Each project has an associated cost
- Each voter has a utility for each project
- Each project then has an average utility

We want to maximize the total utility and arrive at the best societal outcome.





Voting methods

Multiple ways to ask a question

- Approval voting
 - Select K projects
- Ranking
 - Select K projects, and rank them in order
- Knapsack/shopping cart
 - Select projects based on an allocated budget
- K-token
 - Distribute K tokens over the projects

Each method eventually arrives at an 'aggregate': which projects get funded



participatory

budgeting.

Approval voting



Select K projects from our proposals.

- Hard to consider trade-offs
 - Should we fix a pothole for \$1,000 or build a fountain for \$10,000?
- Odd incentives: approval voting is not strategy proof. There are scenarios where voting for something else than your preference gives you a better outcome.
- Aggregation is not straight forward

But: easy to implement on paper. Familiar.

Greensboro District 1 Español City Council. 2. The information provided will help you familiarize yourself with the project proposals in your district for 2016. You may You have selected choose up to 5 projects. 3/5 3. Voting is open to all residents of Greensboro, ages 14 and up. projects. Safety & Environment Submit My Vote.. Crosswalk Benbow Park Crosswalk at Vandalia Road and Randleman Road Safety & Environment Pet Waste Basket Benbow Park Parks & Recreation **Crosswalk Benbow Park Crosswalk at Vandalia Road and Randleman** Weather Proof Stone Game Tables (Location This project's goal is to create a safe connection across a Road being designated) street connecting a park and residential housing at 1901 S. This project focuses on the repair and creation of crosswalks Updated Equipment in Woodlea Acres Park Benbow St. in the W Vandalia Rd. and Randleman Rd. intersection. It is also recommended that crosswalk signals be added on each Weather Proof Stone Game Table (Location Estimated Cost: \$4,000 corner. being designated) Weather Proof Stone Game Tables (Location Selected Remove Estimated Cost: \$20,000 being designated) Shade Cloth Covers at Warnersville Pool Select **Special Projects Bus Application** Arts & Culture Bus Mural 29.41 ft (8.95 m Playprint Glenwood Recreation Center Streets, Sidewalks & Transportation Bus Shelter Glendale Road & Randleman Pet Waste Basket Benbow Park Road Install pet waste bag dispenser and trash receptacle at Traffic Lane Randleman Road & Glendale Benbow Park. Drive Estimated Cost: \$300 Bus Shelter Lake Field Drive & Vandalia Road Selected Remove







K-ranking

Select K projects, and then rank them in order of value for money.

- Trade-offs are still difficult
- Aggregation is not necessarily straight forward
 - Typically use Borda count to aggregate (more 'points' for a higher rank)
- Can also be paper alternative for knapsack voting



Knapsack (shopping cart)

Hold voters to same constraints as the decision maker

- Projects have a cost
- Total budget
- Vote for a subset

Knapsack problem. Projects are arranged by number of votes, and assigned until budget is exhausted.

Either projects as a whole, or allow people to vote for partial projects

Mostly strategy proof and welfare maximizing under utility model







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 Air Conditioning at Bronx Schools Bathroom Renovations at M.S./H.S. 223 Youth, Community & Libraries Technology Upgrades Woodycrest Technology Improvements Children's Aid Society: Bathroom Upgrade Boys & Girls Harbor: Renovate Playground 125th Street Library: ADA Ramp Aguilar Library Windows 	Technology Upgrades Technology upgrades at E. Roberts Moore Senior Center and Betances Community Center. Estimated Cost: \$100,000 Location: 547 W.146 St 515 Jackson Ave. (Bronx - Mott Haven) Image: Selected Remove	Woodycrest Technology Improvements Technology upgrades to current computer lab. Renovation of basement to install a music studio. Estimated Cost: \$450,000 Location: 153 West 165th St. (Bronx - Highbridge) Not enough money
Seniors Lighting Upgrades for Highbridge Houses Corsi Benches Gaylord White: Security Upgrades Carter Burden Senior Center: ADA Ramp Gaylord White: Grounds Improvements Housing Wilson Houses: Renovate Basketball Court	Children's Aid Society: Bathroom Upgrade Renovations to bathroom at Children's Aid Society. Estimated Cost: \$100,000 Location: 130 E.101 St. (El Barrio/East Harlem) Selected Remove	Boys & Girls Harbor: Renovate Playground Revitalize entire playground; install new basketball courts with standard basketball equipment, softer surfacing and small seating and eating area. Estimated Cost: \$275,000 Location: 1 E. 104th St. (El Barrio/East Harlem) Select
Wilson Houses: Grounds Improvements Millbrook Grounds Improvements East River Houses: Door Upgrades Mitchel Center: Roof Repair Patterson Houses: Grounds Improvements Parks & Recreation Blake Hobbs Playground: Court Renovation Thomas Jefferson Park: Dog Run Upgrades	125th Street Library: ADA Ramp Replace current detachable ramp with a permanent, concrete and ADA-compliant ramp. Estimated Cost: \$500,000 Location: 224 E. 125th St. (El Barrio/East Harlem) ✓ Selected Remove	Aguilar Library Windows Reconstruct windows in the 100-year-old Carnegie building that houses the Aguilar library. Estimated Cost: \$500,000 Location: 174 E.110th St. (El Barrio/East Harlem) Not enough money
Improvements to Diamante Garden La Isla Gardens Pier 107	<u>să ∎ 1.</u> Seniors	



K-token



Distribute K tokens over your favorite projects

- Allows voters to indicate weight of preferences
- Strategic behavior not always clear
- 'Gateway' to more complex implementations such as quadratic voting

Experimental only on our platform.

Aggregation

PB Stanford currently uses 'greedy' aggregation:

- add the votes for each project
- Rank in order of number of votes
- Choose the highest ranked projects
- Define tie-breaker and exhaustion rule
 - What to do if we run out of budget? Skip or partially allocate?

In theory, other aggregation methods are possible (e.g. Method of Equal Shares)



Research



Voting method findings

Gelauff, Lodewijk, and Ashish Goel. "Rank, Pack, or Approve: Voting Methods in Participatory Budgeting", *Under review* (2024) <u>ArXiv:2401.12423</u>

Dataset: https://purl.stanford.edu/db709zg9088

From the perspective of the voter





Elicitation methods

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- K-approval voting
 - Select up to K projects
- K-ranking voting
 - Select up to K projects and rank them
- Knapsack voting
 - Select projects subject to a budget constraint

Data set



Basic units in the data set (May 2023):

- Election
 - Budget, ballot length (n = 124)
- Voter
 - Authentication method, phase completion and time spent per phase, election ID (n = 125,000)
- Project
 - Cost, election ID (n = 1,500)
- Vote
 - Voter ID, project ID, allocated budget, rank, tokens

What elections?



To give a very quick overview: 124 primary, 38 secondary ballots

- 79 + 2 approval
- 32 + 18 knapsack
- 13 + 18 ranking



Figure 1: Elections in the dataset (1 election out of range)

Why interesting?



Unique data set:

- Preference distributions per election
- Completion time and abandonment rate per ballot
- Vote pairs: same voter, same election, different voting method

This allows:

- Correlation of completion time and abandonment rate with ballot design
- Analyze effect of explicit elicitation constraints on individual preferences
- Analyze effect of implicit elicitation constraints on individual preferences
- Analyze effect of aggregation methods

Building blocks



- For each election we know median time spent (proxy for perceived complexity) and abandonment rate
 - Correlation between these statistics and different ballot design choices
- Ballot pairs from the same voter and election
 - Compare primary and secondary vote
- "Long" K-ranking votes
 - Infer what the knapsack/approval votes would have been
- Randomized Controlled Trial between voting methods
 - In some elections, secondary voting method was randomly assigned. We can compare those in aggregate.

Selected conclusions (1)



- Inferring knapsack votes from sufficiently long K-ranking ballots is a valid approximation.
 - Was claimed previously, we now have empirical evidence that it works
 - Useful when no digital interface is available
- Voters tend to select more expensive projects under K-approval vs Knapsack
 - This is mostly due to the less expensive projects on their vote
 - Both in aggregate and individually
 - Both explicit (budget awareness) and implicit (the method) constraints contribute
 - Corroborate and expand on initial findings from Goel et al. (2019)

Selected conclusions (2)



- Ballot complexity is positively correlated with median time spent by voters but no significant correlation is found with abandonment rate
 - Caveats: low turnout, self-selection, complexity within reason etc.
- Using the knapsack ballot does correlate with higher median time and abandonment rate, inconclusive causality
 - Avg abandonment rate of the primary ballot is around 5.4%.
 - Coefficient in multiple regression: -0.001 (app), 0.043 (knap), 0.014 (rank)
 - Controlled trial with secondary ballots suggests lower abandonment rate for knapsack vs ranking

Ongoing next steps



- Compare 'greedy' aggregation to Method of Equal Shares
 - Average and individual utility
 - Average project cost
- More data
- Token voting
 - Consistency with ranking?
- Opportunity: more about ballot design? Optimal K?



Budget Feedback Process

Gelauff, Lodewijk, and Ashish Goel. "Opinion Change or Differential Turnout: Changing Opinions on the Austin Police Department in a Budget Feedback Process", *Under review* (2024) <u>ArXiv:2310.11643</u>

Gelauff, Lodewijk, and Ashish Goel. "Opinion Change or Differential Turnout: Austin's Budget Feedback Exercise and the Police Department." In Proceeding of the Second Conference on Equity and Access in Algorithms, Mechanisms, and Optimization (EAAMO '22), 2022. DOI: 10.1145/3551624.3555295



City Budgeting Feedback Austin, TX Opinion Change or Differential Turnout

Based on:

Gelauff, L.L. and A. Goel, *Opinion Change or Differential Turnout: Austin's Budget Feedback Exercise and the Police Department*. In Proceedings of EAAMO '22: Equity and Access in Algorithms, Mechanisms, and Optimization (2022)

Budget feedback surveys

Constructive feedback on city budget proposals

More bespoke - many variables

Some examples: <u>https://budget.pbstanford.org</u>

- Balancing the budget between departments
- Menu of budget interventions to combine

Let voters make the hard decisions individually, and come with a constructive counter proposal.



Austin 2020 budgeting exercise

General Fund revenue comes from property and sales taxes, user fees, utility transfers, franchise fees and other revenue.

As a result of the strict measures imposed globally to contain the spread of Coronavirus, the City anticipates significant

Utility Transfers

Property Tax

O No Opinion

O Moderate Increase O Significant Increase O No Opinion

○ Moderate Increase ○ Significant Increase ○ No Opinion

reductions in sales taxes, mixed beverage taxes, user fees and fines. The City has two options to raise more revenue in

Setting: Budget feedback survey, City of Austin

Revenue: level of support per category

Expenditures: redistribute budget across departments

(\$; CITY OF AUSTIN | FY 2021 City Budget Feedback

O Yes

service levels?

1. Animal Services fees

O No Change

O No Change

For example, the animal adoption fee for a cat or dog is \$75.

2. Austin Public Health permit fees

Where does the money come from?

order to maintain current service levels: increase property taxes or increase user fees.

O No

Examples include, a one-day temporary food permit is \$57 per booth and a farmers market permit is \$100 per year

The graph below shows the total amount of budgeted revenue in each major revenue category

XA ENGLISH ~

(\$) CITY OF AUSTIN | FY 2021 City Budget Feedback

X∆ ENGLISH ∨

Where does the money go?

As seen in the chart below, there are ten City departments that make up the General Fund. The services provided by these ten departments include, public safety services, recreation programs, health and housing

In this activity, you will have the opportunity to reflect your priorities for how the City allocates money among service areas. The intent of the exercise is to best understand the relative importance you place on different services. The total funding needs to remain the same



L. Gelauff and A. Goel, "Opinion Change or Differential Turnout: Austin's Budget Feedback Exercise and the Police Department" in EAAMO '22

Stanford Crowdsourced Democracy Team Photo credit: Fibonacci Blue on Flickr (CC BY) [Gelauff and Goel, 2022]

Austin 2020 budgeting exercise

- Police budget divisive issue
- Tumultuous year
- Murder of George Floyd in the middle of survey
- After exogenous shock, daily responses increased a lot

L. Gelauff and A. Goel, "Opinion Change or Differential Turnout: Austin's Budget Feedback Exercise and the Police Department" in EAAMO '22







Austin: exogenous shock



Table 6. Age distribution

After the exogenous shock in 2020:

- Respondents skew younger and more likely to rent their home than ACS
- Surprisingly little shift in racial/ethnic demographics
- 93% support to decrease Police budget (from 43%)
- Lower support for increasing service fees
- Changes bounce back somewhat in segment 3

Not immediately clear if the shift in opinion is because of differential turnout or opinion change

We show that there is at least some opinion change

Age Group	2018 ACS	2020 seg 1	2020 seg 2	2020 seg 3	2021
18-	0.197	-	0.016	0.014	
18-24	0.105	0.034	0.304	0.167	0.052
25-34	0.227	0.283	0.457	0.431	0.292
35-44	0.156	0.246	0.155	0.223	0.266
45-54	0.119	0.198	0.044	0.087	0.177
55-64	0.103	0.14	0.017	0.048	0.106
65+	0.094	0.098	0.008	0.030	0.107

Table 17. Support for any Increase of Budget by time segment

Department	2020 seg 1	2020 seg 2	2020 seg 3
Animal Services	0.197	0.557	0.493
Austin Fire Department	0.260	0.446	0.404
Austin Police Department	0.229	0.027	0.059
Austin Public Health	0.537	0.899	0.850
Austin Public Library	0.284	0.702	0.605
Emergency Medical Services	0.399	0.743	0.674
Municipal Court	0.097	0.370	0.332
NHCD	0.392	0.828	0.792
Other	0.120	0.337	0.327
Parks and Recreation	0.366	0.661	0.613
Planning and Zoning	0.104	0.301	0.281

Austin: clusters



Cluster centroids, 95% confidence intervals after resampling (98.6% accuracy)



We identified 3 robust and well-defined (k-means) clusters:

- Robust
 - Centroids robust to resampling and reclustering
 - 98.6% (2020) and 96.7% (2021) avg accuracy
- Meaningful
 - Decrease police, no revenue change
 - Less/no decrease police, some revenue increase
 - Decrease police, increased revenue

More meaningful than analysis along demographic lines.

Austin: clusters

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We observe a strong shift in clustering around the exogenous shock. Cluster 0 barely existed before, suggesting that there was an actual change in opinion rather than turnout.

2021 data confirms that these clusters were meaningful and that there was likely a lasting shift.







Comparison with PB clusters

Comparison: 4 PB elections

Less volatile than Austin

Shows scalability of the method



Austin: clusters



Clustering multi-dimensional data proved here a useful tool to understand what exactly happened in a way that demographic analysis could not provide.

Available without any demographic data about respondents.

- 2021 survey and follow-up survey confirmed that clusters capture persistent opinions
- No reason to believe there will always be meaningful clusters
- No reason to assume 3 is always the 'right' number

Big picture



- Ballot complexity correlated with median voting time
 - Not correlated with abandonment rate!
- Knapsack effect
 - Implicit constraints
 - Explicit constraints
 - Especially relevant for the 'lower cost projects'
 - Election specific effect?!
- Clustering
 - Useful to understand how opinions correlate
 - Turnout effects over time

More



Always happy to chat about

- Collaborations
- Implementations
- Data sharing

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More



More about PB: participatorybudgeting.org & peoplepowered.org

Stanford PB Platform: pbstanford.org & github.com/StanfordCDT/pb

City Budget Feedback Exercises: budget.pbstanford.org

lodewijk@stanford.edu & www.bijv.org

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